Banco Nacional de Obras y Servicios Públicos, Sociedad Nacional de Crédito (Banobras)

Type of Engagement: Sustainability Bond Pre-Issuance Review Date: March 10, 2023 Engagement Team: Amala Devi, <u>amala.devi@morningstar.com</u>, (+1) 416 861 0403 Aakanksha Jain, aakanksha.jain@morningstar.com

Introduction

In 2022, Banco Nacional de Obras y Servicios Públicos, Sociedad Nacional de Crédito ("Banobras", or the "Bank") developed the Banobras Sustainable Bonds with Gender Perspective Framework (the "Framework").¹ The Framework is an update to Banobras' previous framework,² under which it issued multiple sustainability bonds since 2017 aimed at financing affordable basic infrastructure, public services infrastructure, disaster recovery, sustainable transport, renewable energy, energy efficiency, water efficiency and wastewater management projects. In September 2022, Sustainalytics provided a Second-Party Opinion on the Framework.³

In February 2023, Banobras engaged Sustainalytics to review the projects (the "Nominated Projects") that will be funded through the Bank's BANOB 23, BANOB 23X and BANOB 23-2X sustainability bond (the "2023 Sustainability Bonds") issuances under the Framework and provide an assessment as to whether the projects comply with the Use of Proceeds, Project Selection, and Management of Proceeds sections of the Framework.

Evaluation Criteria

Sustainalytics evaluated the underlying projects that will be funded through the 2023 Sustainability Bonds issuances for compliance based on whether:

- 1. The Nominated Projects are aligned with the Use of Proceeds Eligibility Criteria outlined in the Framework; and
- 2. The commitments to select projects and manage proceeds are aligned with the ones described in the Framework.

The Eligibility Criteria are included in Appendix 1; the Nominated Projects are summarized in Appendix 2; and Sustainalytics' findings are summarized in Appendix 3.

Issuing Entity's Responsibility

Banobras is responsible for providing accurate information and documentation relating to the details of the projects that have been funded, including a description of the eligible projects within each eligible category. This information was provided to Sustainalytics to support its review. Banobras is also responsible for confirming to Sustainalytics that processes for project selection and management of proceeds for the 2023 Sustainability Bonds issuances will remain aligned with the commitments described in the Framework.

Independence and Quality Control

Sustainalytics, a leading provider of ESG and corporate governance research and ratings to investors, conducted the verification of Banobras' 2023 Sustainability Bonds issuances. The work undertaken as part of this engagement included verification of the Nominated Projects and confirmation from relevant employees

bonds-with-gender-perspective-framework-second-party-opinion-(2022)/banobras-sustainable-bonds-with-gender-perspective-framework-second-party-opinion-(2022)

¹ Gobierno De Mexico, "Sustainable Bonds With Gender Perspective Framework", (2022), at:

https://www.gob.mx/cms/uploads/attachment/file/763440/27092022_Ingles_Informe_Sustentable_Septiembre_vf_autorizado.pdf

² Banobras, "Marco de Referencia de Bono Sustentable del Banco Nacional de Obras y Servicio Públicos, S.N.C.", (2017), at:

https://www.gob.mx/cms/uploads/attachment/file/252361/Marco_de_Referencia_de_Bono_Sustentable.pdf

³ Sustainalytics, "Banobras Sustainable Bonds with Gender Perspective Framework Second-Party Opinion", (2022), at:

https://www.sustainalytics.com/corporate-solutions/sustainable-finance-and-lending/published-projects/project/banobras/banobras-sustainable-

of Banobras that the use of proceeds, processes for project selection and management of proceeds for the 2023 Sustainability Bonds issuances will remain aligned with the commitments described in the Framework.

Sustainalytics has relied on the information and the facts presented by Banobras with respect to the Nominated Projects. Sustainalytics is not responsible, nor shall it be held liable if any of the opinions, findings, or conclusions it has set forth herein are not correct due to incorrect or incomplete data provided by Banobras.

Sustainalytics made all efforts to ensure the highest quality and rigor during its assessment process and enlisted its Sustainability Bonds Review Committee to provide oversight over the assessment of the pre-issuance review.

Conclusion

Based on the limited assurance procedures conducted,⁴ nothing has come to Sustainalytics' attention that causes us to believe that, in all material respects, the Banobras 2023 Sustainability Bonds issuances are not aligned with the Framework.

⁴ Sustainalytics limited assurance process includes reviewing the documentation relating to the details of the projects that have been funded, including description of projects, estimated and realized costs of projects, and project impact, which were provided by the Issuer. The Issuer is responsible for providing accurate information. Sustainalytics has not conducted on-site visits to projects.

Appendix 1: Banobras Sustainable Bonds with Gender Perspective Framework's Use of Proceeds Eligibility Criteria⁵

Use of Proceeds	Eligibility Criteria
Affordable basic infrastructure	 Public works, basic social actions and investments that directly benefit sectors of the population that are in conditions of social backwardness and extreme poverty in terms of what is established in article 33 of the Fiscal Coordination Law⁶, including: Potable water projects, sewage, drainage, latrines, urbanization, electrification of poor neighbourhoods (installation of power lines to provide electricity to rural and poor communities), basic infrastructure of the health and education sector, housing improvement.⁷ Paving rural roads,⁸ sidewalk building/repairing and sports facilities.
	This category also includes recognition of those loans that promote affordable basic infrastructure works in those territorial demarcations (municipalities) that have a majority presence of female population or female heads of households above the national average. The foregoing constitutes a strategy of targeting and accelerating gaps reduction in access to basic infrastructure services between women and men. This ensures that the population benefited by the projects is made up mostly of women, or by communities with a high proportion of households headed by women. The projects considered under this category could be financed by the Banobras FAIS Program or by granting direct loans to states and municipalities.
	Infrastructure projects related to the Urbanization category are established in the Contribution Fund for Social Infrastructure (FAIS) Guidelines. ⁹ In the case of these projects, Banobras grants financing following the provisions of the law: Second Title FAIS Operation "Acts and actions aimed at the use or exploitation of the land, within urbanized or developable areas, such as subdivisions, mergers, relotifications, or urbanizations in general that include the execution of works under the modalities of expansion, construction, equipment, improvement, rehabilitation and installation". These projects will aim to allow population living within the impacted localities to access public facilities such as parks, sidewalks, and better quality urban roads.
Public services infrastructure	Development, construction, installation, operation and improvement of infrastructure for the provision of public services, including:

⁵ Sustainalytics notes that the Framework includes five other Use of Proceeds categories, from which no project will be financed with the 2023 Sustainable Bonds issuance.

⁶ Excerpt from article 33 of the Fiscal Coordination Law: "the entities, the municipalities and the territorial demarcations, will be destined exclusively to the financing of works, basic social actions and investments that directly benefit the population in extreme poverty, localities with high or very high level of social backwardness in accordance with the provisions of the General Law of Social Development, and in the areas of priority attention". "Works and actions that preferably benefit the population of the municipalities, territorial demarcations and localities that present higher levels of social backwardness and extreme poverty in the entity". The National Council for the Evaluation of Social Development Policy (CONEVAL) is the public body in charge of establishing the guidelines and criteria for the definition, identification and measurement of poverty and social backwardness. According to CONEVAL, the Extreme Poverty Line for Income Line is equivalent to the monetary value of the food basket per person per month and it is part of the target population, in addition to localities with a high or very high level of social backwardness in accordance with the provisions of the General Law of Social Development and in priority attention areas.

https://www.coneval.org.mx/Evaluacion/NME/Documents/Ley_General_de_Desarrollo_Social.pdf

⁷ Projects that refer to the consolidation of housing quality and spaces, prioritizing those that already have basic services, to improve the well-being of the population. Waste materials of low or no durability (cardboard sheet) or that put people's health or integrity at risk (asbestos sheets) should not be considered. Home improvement is defined in two subdimensions: the housing construction material and its spaces

⁸ It does not refer to the construction of highways but to the paving of rural roads, which improves connectivity and promotes the development of communities.

⁹ More information on the Contribution Fund for Social Infrastructure (FAIS) Guidelines available here: <u>https://dof.gob.mx/nota_detalle.php?codigo=5641245&fecha=25/01/2022#gsc.tab=0</u>

	 i. Public infrastructure for health services, education and professional training, such as hospitals, considering those that provide several medical specialties, health clinics, educational establishments, training centers for low-income populations.¹⁰ In particular, those hospitals or medical units that have services that meet the specific needs of women, such as gynecological-obstetric services, maternity wards, reproductive health, identification and treatment of oncological conditions (breast or cervical cancer), or other typical women's diseases, will be recognized. On the other hand, those educational works that consider the construction and equipment of educational institutions, training centers and shelters with facilities for the care (exclusive or priority) of women will also be recognized. ii. Infrastructure that promotes coexistence between socially vulnerable groups¹¹ such as cultural centers, childcare centers, sports centers, feeding centers, mental health therapy centers and rescue of public spaces.¹² This infrastructure will be accessible to all the population regardless of their ability to pay for it. iii. Conditioning, maintenance, renovation and development of public markets where the population can have access to consumer staple products within their localities of construction and adaptation of public offices and/or buildings for ease of access of women, vulnerable population to different types of services in the same physical space (usually related to sexual and reproductive health, job training and business development, and services for survivors of violence against women).
Disaster recovery	Reconstruction works of public services infrastructure damaged by a Disturbing Natural Phenomenon will be managed following the Specific Operation Guidelines to address the damage triggered by disturbing natural phenomena and support the population affected by natural hazards in accordance with the Program for the Attention of Emergencies due to Natural Hazards or the regulations on the matter that replaces it. The works and actions that may be considered will be those corresponding to Banobras' service sectors, distributed as follows, and provided to all the population regardless of their ability to pay: i. Highways (toll free) ii. Public education facilities iii. Public sports facilities iv. Public health facilities v. Urban roads vi. Solid waste (aligned with category 8) vii. Waterworks, sewage and dams ¹³ viii. Fishing infrastructure such as public docks or public piers

¹⁰ According to CONEVAL, it refers to the population whose income is insufficient to acquire the goods and services

that are required to meet basic needs. https://www.coneval.org.mx/SalaPrensa/Comunicadosprensa/Documents/2021/ COMUNICADO_009_MEDICION_POBREZA_2020.pdf

¹¹ When discrimination focuses historically and systematically against people that belong to a specific group, you are talking of vulnerable groups that, by constantly having fewer opportunities, and restricted access to rights, they are in a position of disadvantage to the rest of society. These groups are: Elders, Afrodescendants, Religious beliefs, Ethnicity, Migrants and refugees, Women, Children, People with disabilities, People with HIV, Sexual diversity, Youth, Domestic workers. The source of the definition is the National Council to Prevent Discrimination (CONAPRED), and can be found at https://www.conapred.org.mx/index.php?contenido=pagina&id=46&id_opcion=38&op=38

¹² It refers to areas, open spaces, or properties of human settlements destined for the use, enjoyment, or collective use of generalized access and free transit.

¹³ Dams are run-of-river with no artificial reservoir or has a life cycle carbon intensity of <100 CO₂e/kWh or has a power density greater than 5W/m² and the financing will not increase the size of the existing dam.

	 ix. Tourism (such as integrally planned centers and integral tourism projects developed by the National Tourism Promotion Fund¹⁴) x. Culture (such as artistic or historical public facilities) xi. Archaeological, artistic and historical monuments (according to the definition of the Federal Law on Monuments and Archaeological, Artistic and Historical Zones) The detail of the projects will be the exclusive responsibility of the Federal Agency or Entity that coordinates each sector. The purpose of the reconstruction will be to leave the affected assets in operating conditions, preferably better than those that prevailed before the Disturbing Natural Phenomenon, considering a comprehensive risk management approach and promoting the construction of safe, resilient and inclusive communities.
Sustainable transportation	 Any project related to low-energy or low carbon public transportation assets, systems infrastructure, components or services, including: Acquisition and maintenance of electric or hydrogen powered buses or public transport vehicles. Design, construction, operation, and maintenance of public transport programs and projects with zero direct emissions land transport activities, including metro lines, light rail transit, tram, trolleybus, bus and rail, and trains. Acquisition and maintenance of buses and hybrid public transport vehicles, as well as technologies that provide a reduction in the emission of pollutants from the start of their operation (clean technology diesel fueled), such as buses and passenger trains¹⁵; or Design, construction, operation, and maintenance of infrastructure for low carbon transport, including: Infrastructure and infrastructure improvements dedicated to public mass transportation (including BRTs). Infrastructure required for zero direct emissions transport (e.g. electric charging points, electricity grid connection upgrades o hydrogen fueling stations). Infrastructure and equipment (including fleets) for active mobility (walking, cycling, e-bikes and e-scooters). Intermodal infrastructure along with paths and parking for bikes. v. Any type of electric mobility equipment (for example, motorcycles, bicycles scooters, and segways) or passenger vehicles (cars) that have an emission

¹⁴ Integrally Planned Center (CIP): Large-scale tourism center with national impact, developed by FONATUR following the guidelines established in a Master Plan with a long-term planning horizon that comprehensively considers tourism, urban, environmental, social and economic aspects, and that requires for its implementation of important actions to endow or complement regional infrastructure. A CIP may be developed as a single project or based on two or more Comprehensive Tourism Projects. Integral Tourism Project (PTI): Medium-scale tourism project with regional impact, developed by FONATUR following the guidelines established in a Master Plan with a medium-term planning horizon, which comprehensively considers tourism, urban, environmental, social and economic aspects. and that it has basic regional infrastructure for its implementation. Both definitions can be consulted in: http://dgeiawf.semarnat.gob.mx:8080/approot/dgeia_mce/html/RECUADROS_INT_GLOS/D2_TURISMO/D2_GLOS_TURISMO.htm ¹⁵ Regarding BRT buses, buses and passenger trains powered by fossil fuel eligibility criteria, Banobras will consider for this category projects that meet the universal passenger public transport threshold of 50g CO2/passenger-km, according to the best international practices as considered by the European Union taxonomy, as well as the Land Transport Criteria of the Climate Bond Initiative https://www.climatebonds.net/files/files/CBI_Background%20Doc_Transport_Jan2020%20.pdf

In some specific cases of projects with high social impact and gender perspective that also consider best international

practices, a threshold up to 75g CO2/passenger-km will be considered. This threshold is aligned with a 2-degree-compliant emissions trajectory consider by Climate Bond Initiative for 2020. Banobras will preferably consider transport projects, that have emissions closer to the 50g CO2/passenger-km threshold. These thresholds will be updated in 2025 or once the national taxonomy is published, whichever comes first. Key Performance Indicators such as CO2 or CO2e emissions reduction will also be considered for projects in this category. Projects will also comply with the NOM044, which states the maximum permitted emissions for public transport vehicles: https://dof.gob.mx/nota_detalle.php?codigo=5513626&fecha=19/02/2018#gsc.tab

threshold at or below 50gCO ₂ /km ¹⁶ that aim to improve mobility in order to provide any public service.
This category also considers those projects that have specific components that promote the use of public transport projects by vulnerable groups, such as women and people with disabilities, and allows them access to more opportunities.

¹⁶ The test procedure that will be used for vehicles complying with the mentioned threshold is the World Harmonized Light-duty Vehicle Test Procedure (WLTP) or as stated in the CBI Transport Criteria Document published in January 2020 any other similar emissions testing procedures.

Appendix 2: Summary of Projects to be Funded by the 2023 Sustainability Bonds Issuance (Nominated Projects)

Banobras has identified projects, financed between March 2018 and July 2022, that are eligible for refinancing by the 2023 Sustainability Bonds issuances.¹⁷

Projected allocation per category

Use of Proceeds Category	Number of Projects, or Local or State Governments Financed ¹⁸	Balance (MXN million)
Affordable Basic Infrastructure	47 local or state governments ¹⁹	1346.6
Public Services Infrastructure	9 projects	10,268.9
Disaster Recovery ²⁰	2 local or state governments	1,179.2
Sustainable Transportation	7 projects	8,624.7
Total	65	21,419.4

Affordable Basic Infrastructure

Projects funded in this category includes direct loans disbursed to states and municipalities²¹ for the development of works such as the construction or rehabilitation of six public parks and a municipal plaza are also considered; seven public sports units; 11 works related to streets and sidewalks; 16 water infrastructure projects that increase access to drinking water and sewage services; and one electrification project.

In addition, of the total eligible amount financed under this category, MXN 1,106.7 million (USD 61.11 million) (82.2%) belong to projects in municipalities that have a majority female population or female head of household greater than the national average. Therefore, under the criteria described in the Framework, these projects are considered to have a gender focus.

Public Services Infrastructure

For this category, there are three loans related to the health sector, four for education and two for cultural centres and care for vulnerable groups. Some projects have special consideration to promote gender inclusion and the features have been included in the Project Details column.

Project	Sector	Project Details
Neonatal Intensive Care Hospitals in the municipalities of Manzanillo and Colima	Health	 Provides gynaecological-obstetric services, maternity wards and reproductive health services 166 beds 450,000 beneficiaries 23 medical specialties COVID-19 care hospital

¹⁷ The Bank has committed to a lookback period of five years for projects financed under the Framework.

¹⁸ A project may consist of various facilities or phases being financed; therefore, the number of projects listed per category may not match the number of projects being described.

¹⁹ The 47 entities include 42 municipalities financed through the FAIS Program, four states that are direct credit borrowers that comply with the Affordable Basic Infrastructure criteria, and one municipality that received financing through both the FAIS Program as well as direct credit. ²⁰ Funding in this category consists of loans disbursed to the Government of the State of Morelos to cover the cost of works and actions to rebuild infrastructure damaged by the 7.1-magnitude earthquake that occurred on 19 September 19 2017. Moreover, it covers loans disbursed to the

Government of the State of Nayarit to address the damage caused in eight municipalities by severe rains and river flooding ("Hurricane Willa") that occurred in October 2018.

²¹ Funding in this category consists of 42 loans disbursed to municipalities in the states of Aguascalientes, Chiapas, Chihuahua, Jalisco, Michoacán, Nuevo León and Veracruz, and one loan disbursed to the Government of the State of Veracruz.

Tierra y Libertad Hospital in Monterrey, Nuevo Leon	Health	 Provides gynecological-obstetric services, maternity ward and reproductive health 109 beds 650,000 beneficiaries 14 medical specialties COVID-19 care hospital
Medical instrument and laboratory equipment, in the State of Nuevo Leon	Health	Not available
Second stage construction of the University of Tlalnepantla, State of Mexico	Education	 174 students in 2021 61% of student population are women 30% of students have scholarships and79% of scholarships go to women
Transition Center for Social Assistance for Children and Adolescents "Monarcas" in the Municipality of Escobedo, Nuevo León	Education	 Temporary shelter and psychological, legal, social and medical care for girls, boys and teenagers abandoned or victims of abuse. Maximum capacity of 120 minors 4 pavilions each with capacity for 25 minors (girls, boys, female adolescents and male adolescents); as well as a pavilion with a capacity for 20 babies, infants and pre-schoolers Areas: evaluation and diagnosis, medical and dental offices, pharmacy, dining room and visiting area, as well as for recreation and sports
Cultural Laboratory, in the State of Nuevo Léon	Education	 Platform for young people between 16 and 35 years old to design and generate collaborative projects with social impact through the use of new technologies, focused on issues related to sustainability, mobility, inclusion, diversity, gender and human rights Area spanning 13,000 square meters Public space for cultural production 34 workspaces
Completion of the construction of the second stage of the School of Performing Arts (Edificio de Vientos), State of Mexico	Education	 Six theoretical-practical rooms, two assembly rooms, a mixed-use room and cubicles for teachers Three degrees: Music, Film, Studies and Dance
 Zapopan Municipality: Construction and rehabilitation of pavements and infrastructure in different roads; construction and rehabilitation of various educational centers; construction and rehabilitation of sports, cultural, public spaces and leisure infrastructure Construction and rehabilitation of sports, cultural, public spaces and leisure infrastructure Construction and rehabilitation of sports, cultural, public spaces and leisure infrastructure 	Education	 The project includes cultural, legal and care centres for girls, boys and teenagers with autism or victims of violence, and a women's park, managed and maintained totally by women, in a public space rescued from insecurity and drug addiction. CALUC (Cultural space) Beneficiaries: 7,885 inhabitants Users: more than 60 young people per day Office for the Protection of Children and Adolescents Rehabilitation of an area of 579 square meters Beneficiaries: 9,704 inhabitants "Parque de la Mujer" (Women's park) Managed and maintained totally by women, in a public space rescued from insecurity and drug

Facilities and equipment at the levels of basic, middle, and higher education under the "Escuelas al Cien" program		54% of funds allocated in this program are considered to have gender perspective, considering one of the following criteria: 1) total allocation in schools whose enrolment is mostly women/girls (more than 50%); 2) amounts invested in water, sanitation, and hygiene facilities in all other schools, as this is considered a major obstacle to women/girl school attendance.
	Education	-
		Total campuses:
		- 4,988 basic level
		- 331 high school
		- 178 universities
		Approximately 1.4 million students:
		- 668,176 women
		- 706,673 men

Details of Sustainable Transport projects

Sustainable Transport projects include financing of the following eligible projects that have gender-specific components. Examples of such components include facilities for lactating and baby changing tables, security cameras, loudspeakers and help buttons to provide safe spaces for women; a unit for Attention to Sexual Violence; and designated riding spaces for women.

Eligible Projects Financed	Characteristics	Annual tCO ₂ emissions avoided	
Metrobús-Ciudad de México (Line 5)	Low-emission diesel technology with GHG emissions under 50g CO ₂ /p- km	44,585	
Cablebús-Ciudad de México			
(Construction of Line 2: Constitución 1917- Santa Catarina)	Electric	8,000	
Cablebús-Ciudad de México (Construction of Line 1: Cuautepec-Indios Verdes)	Electric	8,653	
Trolebús-Ciudad de México (Trolleybus Electric Transportation System, Av. Ermita Iztapalapa)	Electric	Not available	
Metro de la Ciudad de México (Line 1) Collective Transportation System Mexico City	Electric	Not available	
Mexicable-Estado de México (Construction of the Ecatepec-Tlalnepantla extension)	Electric	17,000	
Peribús (Mi Macro Periférico)-Jalisco	Low-emission diesel technology with GHG emissions of 18.6 gCO ₂ /p km	10,500	

Appendix 3: Sustainalytics' Findings

Eligibility Criteria	Procedure Performed	Factual Findings	Error or Exceptions Identified
Use of Proceeds Criteria	Verification of the Nominated Projects to be funded by the 2023 Sustainability Bonds (Appendix 2) to determine if the projects are aligned with the Use of Proceeds Eligibility Criteria outlined in the Framework (Appendix 1).	All projects reviewed (Appendix 2) complied with the Use of Proceeds Eligibility Criteria.	None
Project Selection and Management of Proceeds Criteria	Verification of the Nominated Projects funded by the 2023 Sustainability Bonds to determine if the commitments under processes for project selection and management of proceeds were consistent with the Framework.	Banobras has also confirmed to Sustainalytics that the processes for project selection and management of proceeds for the 2023 issuance are consistent with the commitments described in the Framework.	None

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